



Chief Constables' Council

Minutes of the meeting held on Thursday, 18 October 2012, London

1. ATTENDANCE

1.1 Present

CC Sir Hugh Orde	President (Chair)
CC Colin Port	Avon & Somerset
CC Alfred Hitchcock	Bedfordshire
CC Simon Parr	Cambridgeshire
CC David Whatton	Cheshire
CC Adrian Leppard	City of London
T/CC Jacqui Cheer	Cleveland
T/CC Bernard Lawson	Cumbria
CC Mick Creedon	Derbyshire
DCC David Zinzan	Devon and Cornwall
A/CC Debbie Simpson	Dorset
T/CC Michael Barton	Durham
T/CC Jackie Roberts	Dyfed Powys
CC Jim Barker McCardle	Essex
T/CC Mick Matthews	Gloucestershire
CC Sir Peter Fahy	Greater Manchester
CC Carmel Napier	Gwent
CC Alex Marshall	Hampshire
CC Andy Bliss	Hertfordshire
CC Tim Hollis	Humberside
CC Ian Learmonth	Kent
DCC Chris Weigh	Lancashire
CC Simon Cole	Leicestershire
CC Neil Rhodes	Lincolnshire
ACC Andy Cooke	Merseyside
AC Cressida Dick	Metropolitan Police
CC Mark Polin	North Wales
CC Phil Gormley	Norfolk
DCC Suzette Davenport	Northamptonshire
CC Sue Sim	Northumbria
T/CC Tim Madgwick	North Yorkshire
CC Chris Eyre	Nottinghamshire
CC Matt Baggott	PSNI
CC Peter Vaughan	South Wales
CC David Crompton	South Yorkshire
CC Mike Cunningham	Staffordshire
T/DCC Paul Marshall	Suffolk
CC Sara Thornton	Thames Valley
CC Andy Parker	Warwickshire
CC David Shaw	West Mercia
CC Sir Norman Bettison	West Yorkshire
ACO Nigel Brooke	West Yorkshire
CC Patrick Geenty	Wiltshire

1. ATTENDANCE (cont.)

1.1 Present

Mr Trevor Pearce	SOCA
CC Keith Bristow	National Crime Agency
T/CC Paul Minton	NPIA Chief Executive
Mr Tom Flaherty	ACPO Chief Executive

1.2 In attendance

Jane Dench	ACPO Director of Policy
David Lewis	ACPO Chief of Staff
Oliver Cattermole	ACPO Director of Communications
Marie Daniels	ACPO Police Reform Manager
Richard Hamlin	Staff Officer to the ACPO President
Rose de la Cuesta	Minutes Secretary

1.3 In attendance for specific items:

Rebecca Lawrence	ACPO TAM Director of Strategy and Policy
Jerry Kirkby	Surrey Police

1.4 Members noted the Rolling Attendance Log

OPEN SESSION

2. WELCOME AND APOLOGIES

2.1 Apologies were received from: Mr Sawyer, Mr Finnigan, Mr Murphy, Mr Hogan Howe, Mr Mackey, Mr Rowley, Ms Akers, Mr Allison, Mr Lee, Mr Ash, Ms Owens, Mr Richards, Ms Sims, Mr Trotter, Miss Beaton, Mr Smith, Mr Sampson and Mr Love.

3. MINUTES OF THE PREVIOUS MEETING

3.1 The Minutes of the meeting held on 6 July 2012 were agreed as a true record.

4. STANDING ITEMS

4.1 Action log: Status report

4.1.1 Mr Flaherty reported that the majority of the actions had been completed.

4.1.2 Members agreed the Council Action Log.

4.2. CABINET DECISION LOG

4.2.1 Members noted and agreed the contents of the Cabinet Decision Log.

Items for information

5. PRESIDENTIAL UPDATE

5.1 The President thanked all those who had contributed to the topics raised during Day 1 of Chief Constables' Council. He had already provided a significant update on the reform programme the day before, but added commendation for Dyfed Powys investigation into the abduction of April Jones.

5.2 Mr Flaherty noted that a significant number of Council papers had missed the deadline for submission, which in future may be carried forward to the next meeting.

5.3 Members noted the update.

6. NATIONAL POLICE AIR SERVICE (NPAS) UPDATE

6.1 Mr Marshall reported that the NPAS launched on 1 October 2012 with 11 forces in the critical phase and extended his gratitude to all forces for their support.

6.2 Members were advised that West Yorkshire Police had taken ownership of NPAS on behalf of the Service, and that the majority of forces in Wales were currently in the process of joining the service. Further negotiations were continuing in respect of Dyfed Powys.

6.3 Members noted the update.

7. SECONDMENTS TO HMIC 'SERVICE RELATIONSHIP' UPDATE

7.1 The President advised that following HMCIC Tom Winsor's attendance yesterday, Mr Winsor clearly wished to continue seconding officers from forces for up to two years. It was recognised there were benefits to seconded officers within the HMIC, especially in terms of assisting the HMIC with contextual and relevant policing knowledge, particularly when considering certain areas of policing practice. An alternative would be recruiting recently retired officers.

7.2 However, some members pointed out that forces did not second officers to other regulatory bodies. It was clear that a different relationship would need to be developed with the HMIC in the future as it moved further towards greater independence and scrutiny on behalf of the public.

7.3 The President undertook to raise the issue with Damien Green and agreed a further discussion should take place at Cabinet in due course.

Action: President

7.4 Members noted the update.

8. UPDATE ON THE POLICE ROLE IN PROSECUTIONS

8.1 Mr Rhodes introduced a paper which provided an update on the developments surrounding police-led prosecutions

8.2 It was noted that the Home Office was enthusiastic to consider extending proposals to cover criminal damage and shop theft cases.

8.3 Members suggested that any cost implications should be carefully monitored and there was a need to ensure a consistent and secure mechanism for cost recovery for forces. It was noted that 8 forces and the Metropolitan Police Service had signed up to test the concept.

8.4 Mr Barker-McCardle clarified that this trial was not related to discussions regarding the courts recognising and giving credit for cooperation at the early stages of an investigation.

8.5 Members noted the update.

9. STREAMLINED FORENSIC REPORTING

9.1 Mr Rhodes introduced a paper which advised of recent developments with the Streamlined Forensic Reporting (SFR) project.

9.2 Members noted the contents of the paper, particularly the operational and financial benefits of the SFR.

Items for decision

10. ACPO GUIDANCE ON GIFTS, GRATUITIES AND HOSPITALITY

- 10.1 Mr Cunningham introduced a paper which requested Members to endorse and adopt guidance for determining acceptable boundaries in relation to gifts, gratuities and hospitality.
- 10.2 Mr Cunningham reported that the document was a practical guide for ensuring a consistent decision making process across forces. The document had also undergone extensive consultation, including with the Home Office Transparency Unit and the general public, and the feedback from the latter indicated that the document appeared to provide a clear and sensible framework for police officers and police staff.
- 10.3 It was felt that transparency should be considered of key importance, and that some situations were a matter of professional judgement. The criteria in the Guidance would assist and inform judgements made.
- 10.4 Mr Cunningham explained that he had avoided a checklist approach as well as detailed sets of circumstances and instead worked on general principles. Mr Cunningham also agreed to amend the document to emphasise the principle of transparency.

Action: Mr Cunningham

- 10.5 Members endorsed the guidance document with the suggested amendment at 10.5.

11. ACPO GUIDANCE ON THE MANAGEMENT OF BUSINESS INTERESTS AND ADDITIONAL OCCUPATIONS FOR POLICE OFFICERS AND POLICE STAFF 2012

- 11.1 Mr Cunningham introduced a paper which requested those present to endorse the ACPO Guidance on the Management of Business Interests and Additional Occupations for Police Officer and Police Staff.
- 11.2 Members were advised that the Home Office was keen to produce some work on post police service employment in the future.
- 11.3 Members agreed the guidance document for adoption and publication.

12. THE FUTURE OF ACPO

- 12.1 Members considered the options for the future of ACPO in the context of the emergence of the College of Policing and in light of the Omand and O'Connor review report, *'Protecting the public: Police coordination in the new landscape'*.
- 12.2 Further to the discussions held on Day 1 of Chief Constables' Council meeting on 17 October 2012, Members expressed support for a Chief Constables' Council, which would continue to provide a national coordinating function on behalf of the police service in the interest of public protection.
- 12.3 Members considered the options outlined in the paper and felt that either Option 2, which proposed a reformed and reduced ACPO, or Option 3, which proposed a new body, were the most viable options for the future of the Association. However, those present were advised that ACPO would reserve its position for the time being and that the feasibility of Option 3 would need to be further explored with Ministers and Home Office Officials. The future of ACPO was a matter for membership to decide.

- 12.4 Members endorsed the proposal to develop a business case, which would incrementally explore the implications of securing a statutory footing for Chief Constables' Council. In the meantime, the President advocated 'business as usual'.

13. UPDATE ON THE MENTAL HEALTH DISABILITY PORTFOLIO

- 13.1 Mr Cole introduced a paper which provided a summary of the current position relating to the work being progressed by the Mental Health and Disability Portfolio.
- 13.2 Mr Cole had been sighted on the follow-up report to 'Hidden in Plain Sight' that the Equality and Human Rights Commission (EHRC) would be publishing in October and advised that the document embodied a recognition of the efforts and improvements in the response of the police service to disability hate crime; however, it also indicated evidence of under reporting within forces. The EHRC would be circulating letters to thank forces next week; however, these may also contain requests for clarification on the number of disability hate crime related incidents being reported.
- 13.3 Those present were urged to encourage their police officers to take advantage of the NCALT e-learning packages and to be mindful of the stock taking event taking place in Autumn 2013.
- 13.4 There were key messages regarding the forthcoming EHRC report that would be circulated to all Chief Constables.

Action: Mr Flaherty

[Secretary's Note: ACPO Communications circulated the key messages to forces in October 2012]

14. ANTI SOCIAL BEHAVIOUR – THE WAY FORWARD

- 14.1 Mr Cole introduced a paper which advised on the progress made by the police service in its response to Anti-Social Behaviour.
- 14.2 Members noted the contents of the paper and supported the development of evidence-based practice surrounding the motivation for such behaviour.

15. NATIONAL POLICING VISION 2016

- 15.1 Ms Thornton introduced a paper on behalf of Mr Marshall, who had left the meeting, which provided a framework for the 2016 national policing vision.
- 15.2 The document had undergone extensive consultation and was supported by the Police Federation, Superintendents' Association and Unison. Further work was anticipated to take place between the ACPO Futures Business Area and the College of Policing over the development of a longer-term policing vision. Members were requested to provide any feedback to Mr Marshall, via his staff officer, Dave Hardcastle.

Action: Members

- 15.3 Members endorsed the proposal for a longer-term vision for policing to be produced by the ACPO Futures Business Area and the College of Policing, in partnership with stakeholders.

16. NATIONAL POLICING REQUIREMENTS DOCUMENT

- 16.1 Mr Gormley introduced a paper, on behalf of Mr Marshall, which sought Members' support for the National Policing Requirements.

- 16.2 Mr Gormley confirmed that this was separate to the Strategic Policing Requirement, which was currently undergoing further development to introduce greater operational context. The proposed NPR document would be owned by the police service and presented to the National Police Protective Services Board (NPPSB) in November.
- 16.3 There was a critical need to ensure that the SPR had the capacity to meet the operational needs of the police service. Members asked for time to consider the document more fully and it was agreed that comments could be provided within the next week. Members endorsed the NPR and the need for it to be reviewed on an annual basis.

17. POLICE NATIONAL DATABASE (PND) – FACIAL RECOGNITION FUNCTIONALITY

- 17.1 Mr Barton introduced a paper which sought Members' support to build a facial recognition functionality within the PND to be delivered by March 2013 and financed by forces and partner agencies.
- 17.2 Members were requested to endorse the following:
- i. The addition of the facial recognition capability to the PND
 - ii. That each force contribute towards the cost
 - iii. The ongoing work of the cross business area multi-agency working group.
- 17.3 Members acknowledged the operational benefits and potential savings of the proposal, however, the following points were raised:
- Clarity was required on cost implications of the proposal
 - There were other alternatives, such as the Viper Photo booth, which should be further explored and tested to ensure the best product and value for money for the police service
 - A question raised over which algorithm should be used, (e.g. NEC).
- 17.4 Mr Barton invited those present to encourage representatives to attend a cross business area multi-agency working group in order to further explore the PND capability and discuss in greater detail any implications surrounding costs and contracts.

Action: Members

- 17.5 Mr Barton noted the comments and agreed to revisit the costs and Members supported the recommendations at 9.1 of the paper and at 17.2 above.

Action: Mr Barton

- 18. UNITED KINGDOM PROTECTED PERSONS SERVICE (UKPPS) – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED**
- 19. THE NATIONAL POLICING RESPONSE TO FRAUD – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED**
- 20. PCC SCHEME OF GOVERNANCE – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED**
- 21. NATIONAL DOMESTIC EXTREMISM UNIT (NDEU) BUSINESS PLAN – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED**

22. ANY OTHER BUSINESS

23. DATE OF NEXT MEETING – SEE SEPARATE RESTRICTED AND NON-FOI DISCLOSABLE MINUTES ATTACHED

CLOSED SESSION

Items for decision

18. UNITED KINGDOM PROTECTED PERSONS SERVICE (UK PPS)

- 18.1 The President, on behalf of Mr Murphy, introduced a [restricted paper](#) which sought an 'in-principle' agreement on the establishment of a UK PPS to work alongside the National Crime Agency (NCA).
- 18.2 Those present were advised that the proposal had been discussed at Crime Business Area and at ACPO Cabinet and that the issue of funding required urgent consideration.
- 18.3 Mr Cooke, ACPO lead for Protected Persons, added that this was high-risk business, which required a consistent approach across the country in order to mitigate risks. It was suggested there was a need to adopt a regionally delivered, but nationally available service, which would provide room for local decision-making.
- 18.4 Mr Cooke confirmed that SOCA and the NCA had been consulted in the development of the proposal and that the latter would be providing central coordination and direction for the proposed UK PPS.
- 18.5 Members recognised the significance of ensuring a national way forward and approved 'in-principle' the creation of a UK PPS, provided that a national approach towards duty of care be developed and circulated to all Members.

Action: Mr Murphy

19. THE NATIONAL POLICING RESPONSE TO FRAUD

- 19.1 Mr Leppard introduced a [restricted paper](#) which provided Members with an update on recent developments surrounding the national policing response to fraud in the U.K.
- 19.2 Members were requested to endorse the following:
- i. The development of Regional Fraud Teams (RFTs), subject to full funding being provided
 - ii. The proposals contained within the appendix of the paper as the way forward for RFTs, as part of a national police capability, to deal with fraud and economic crime.
- 19.3 Mr Leppard reported that 10 RFTs were being proposed in order to retain national capability for tackling fraud related crime. This would come at a cost of £12m a year and would be jointly funded by the Home Office and the banking sector. Negotiations were continuing with Ministers to obtain their support and to discuss funding for the next CSR period.
- 19.4 A discussion developed which raised the following points:
- There was a need to have national coordination to ensure a consistent approach in the setting of regional teams
 - The proposal was contingent on funding being obtained; work should therefore not continue in parallel
 - Prioritisation should not be done remotely or by the City of London Police
 - Equal emphasis should be given to regional capacity, not just national capacity
 - Tasking would be conducted through local tasking and coordinating procedures, with professional leadership from the centre.

19.5 Mr Leppard pointed out that if agreement over the approach could be reached, the project would be managed through the Crime Business Area.

19.6 Members agreed the recommendations contained in paragraph 4.1 of the paper and at 19.2 above, subject to the points raised, particularly in relation to funding and tasking.

20. PCC SCHEME OF GOVERNANCE

20.1 The President introduced a [restricted paper](#) on behalf of Mr Marshall, which requested an 'in principle' agreement to an *Interim Scheme of Governance – Statement of Principles*.

20.2 Ms Daniels was invited by the President to provide further details and she reported that a number of agencies were engaged in the development of this document and that further feedback was anticipated from the Home Office and APACE.

20.3 Members recognised the need for new schemes of delegation; however, some expressed concern on establishing a national scheme of governance, which would encompass schemes of delegation, financial regulatory and standing orders on contracts.

20.4 Ms Daniels confirmed that although a common set of principles would be put in place, there would nevertheless be room to incorporate different approaches at a local level.

20.5 Members agreed the need for a consistent approach and provided an in principle agreement of the *Interim Scheme of Governance – Statement of Principles*, with the proviso that no significant changes would be made to the document subsequently.

21. NATIONAL DOMESTIC EXTREMISM UNIT (NDEU) BUSINESS PLAN

21.1 Ms Dick introduced a [restricted paper](#) which presented a business development plan and a new strategic infrastructure for the National Domestic Extremism Unit (NDEU).

21.2 Members were requested to:

- i. Note the business development plan
- ii. Endorse the proposal for the restructuring and renaming of the National Domestic Extremism Unit (NDEU) to the National Domestic Extremism and Disorder Intelligence Unit (NDEDIU).

21.3 The business case intended to build on the Olympic model but with reduced resources and was designed to ensure medium to long-term arrangements, depending on PNICC's future. This had the support of the Home Secretary and had previously been endorsed by both ACPO TAM and Uniformed Operations Business Areas.

21.4 Ms Dick clarified that she would be seeking home office funding and should central funding be agreed, this would replace the current requirement for forces to provide funding to the Metropolitan Police Service (MPS) for this unit.

21.5 Members agreed the recommendations contained in paragraph 5.1 of the paper and at 21.2 above.

22. DATE OF NEXT MEETING

22.1 The next meeting of Chief Constables' Council would be held on **Thursday – Friday, 24-25 January 2013** hosted by CC Simon Cole at Hilton Leicester Hotel, Junction 21 Approach, LE19 1WQ.

Reasons for Non- or Partial Disclosure under Freedom of Information Act 2000

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Reference / version, etc:

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All	s. 36	<i>Prejudice to the effective conduct of public affairs</i>	<i>Disclosure of the document would be likely to inhibit the free and frank exchange of views for the purpose of deliberation and the determination of police service and governmental policy in respect of relevant issues.</i>